

Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 OES-07 EB-08 DODE-00 PM-05 CA-01
HA-05 SP-02 INR-10 /051 R

DRAFTED BY EUR/EE:SFROMOWITZ/DNJOHNSON:LCB
APPROVED BY EUR:WHLUERS
EUR/EE:NGANDREWS
EUR/PP:LFUERTH
OES - WMOFFITT (PARA 4)
EB/EWT - HCLARKE (PARA 6)
DOD/ISA - EMCVADON (PARA 7)
PM - SGEIS (PARA 7)
CA - LMULLIN (PARA 9)
HA - CBRODY (PARA 10)
EB/EWT:AREICHENBACH (PARA 8)
S/P:PKAPLAN (INDFO)

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FM SECSTATE WASHDC
TO AMEMBASSY BELGRADE
INFO AMCONSUL ZAGREB

C O N F I D E N T I A L STATE 094677

FOR THE AMBASSADOR

E.O. 11652: GDS

TAGS: YO, US

SUBJECT: INTERAGENCY MEETING ON US GOALS AND OBJECTIVES
IN YUGOSLAVIA

REF: BELGRADE 1308

1. SUMMARY: THE INTERAGENCY GROUP ON YUGOSLAVIA MET ON
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APRIL 4 TO REVIEW THE PRESENT STATE OF OUR RELATIONS AND
TO DISCUSS SOME SPECIFIC QUESTIONS RELATED TO FUTURE
POLICY AND PRACTICE. WHILE APPLAUDING THE SUCCESS OF
THE RECENT TITO VISIT, THE PARTICIPANTS WERE DISPOSED TO
SEEK FURTHER CONCRETE PROGRESS IN SEVERAL AREAS. END
SUMMARY.

2. THE REVIEW TOOK PLACE IN THE CONTEXT OF THE GOALS AND
OBJECTIVES STATEMENT PREPARED LAST FALL, THE EMBASSY'S
EXTREMELY USEFUL CABLE (REFTEL) ON THE STATUS OF

IMPLEMENTATION, AND A BRIEF IMPLEMENTATION STATEMENT DERIVED FROM THE EMBASSY'S CABLE. ALL OF THESE DOCUMENTS WERE DISTRIBUTED TO THE PARTICIPATING AGENCIES FOR THEIR REVIEW IN ADVANCE OF THE MEETING.

3. DEPUTY SECRETARY LUERS CHAIRED THE MEETING, WHICH WAS ATTENDED BY REPRESENTATIVES OF SIX GOVERNMENT AGENCIES AND

NUMEROUS OFFICES WITHIN STATE. LUERS MENTIONED THAT THE TITO VISIT HAD BEEN A GREAT SUCCESS AND OFFERED SPECIAL THANKS TO THOSE INVOLVED IN PREPARING PAPERS AND OFFERING SUPPORT DURING THE VISIT. NEVERTHELESS, HE CONTINUED, THERE WERE CERTAIN PROBLEMS WHICH HAD NOT YET BEEN RESOLVED AND CERTAIN INITIATIVES WHICH AWAITED IMPLEMENTATION.

4. MOFFITT (OES) SAID THAT ON KRSKO, WE ARE AWAITING THE YUGOSLAV PROPOSAL WHICH WAS PROMISED DURING THE TITO VISIT. FROMOWITZ (EUR/EE) NOTED THAT ASSISTANT SECRETARY BERNARDIC HAD TOLD ASSISTANT SECRETARY VEST THAT THE YUGOSLAVS WOULD PROPOSE AN INTERIM AGREEMENT OF FOUR OR FIVE YEARS TO COVER THE FIRST LOADING OF NUCLEAR FUEL, WITH A LONGER-TERM AGREEMENT TO FOLLOW WHICH WOULD BE CONFIDENTIAL

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BASED ON EXPECTED NEW INTERNATIONAL ARRANGEMENTS ON SAFEGUARDS. FROMOWITZ AGREED WITH MOFFITT THAT NOTHING COULD BE DONE UNTIL WE ACTUALLY RECEIVE THE YUGOSLAV PROPOSAL, WHICH IS EXPECTED VERY SOON. IN RESPONSE TO LUERS' QUERY WHETHER THERE WAS A CRITICAL TIME WHEN THE KRSKO FUEL WOULD HAVE TO BE SUPPLIED, MOFFITT SAID THAT THE YUGOSLAVS WOULD PROBABLY LIKE TO HAVE IT IN LATE SUMMER OR FALL BUT THAT IT WOULD NOT BE NEEDED UNTIL NEXT YEAR. BRADTKE (RECENTLY OF CONGEN ZAGREB) SAID THAT WESTINGHOUSE HAD RECENTLY INDICATED THAT KRSKO PROJECT WOULD NOT BE READY TO RECEIVE THE FUEL UNTIL ABOUT A YEAR FROM NOW. LUERS NEVERTHELESS EMPHASIZED THAT WE NEED TO KEEP IN MIND THE TIMING REQUIREMENTS BOTH FOR THE ACTUAL FUEL SUPPLY AND FOR FURTHER NEGOTIATIONS IN ORDER THAT WE NOT BE PUT IN A POSITION OF HAVING TO DECIDE IN A CRISIS ATMOSPHERE. WHEN ASKED ABOUT FUTURE YUGOSLAV NUCLEAR POWER PROJECTS AND PROSPECTS FOR US SUPPLY, MOFFITT SAID THAT UNDER PRESENT U.S. POLICY WE WOULD PROBABLY HAVE TO NEGOTIATE A BILATERAL COOPERATION AGREEMENT WITH YUGOSLAVIA BEFORE SUPPLYING ANY NEW POWER REACTOR.

5. ON EXIM GUARANTEES, FROMOWITZ SAID THAT WE ARE NOW WAITING FOR THE FINANCE MINISTRY'S NEW PROPOSAL TO EXIM PRESIDENT MOORE, WHICH WE HAD BEEN ASSURED WOULD BE MORE RESPONSIVE TO EXIM'S REQUIREMENTS THAN THE PREVIOUS FINANCE MINISTRY LETTER. IN THIS CASE, TOO, THE BALL WAS

CLEARLY IN THE YUGOSLAV COURT.

6. LUERS ASKED ABOUT THE STATUS OF THE ECONOMIC WORKING GROUPS AND SUGGESTED THAT THE FIRST MEETING TAKE PLACE BEFORE THE NEXT SESSION OF THE US/YUGOSLAV ECONOMIC

COUNCIL, SCHEDULED TO BEGIN JUNE 4. CLARKE (EB/EWT) SAID THAT IT WOULD BE NECESSARY TO DECIDE WHAT TO TALK ABOUT BEFORE FIXING A FIRM DATE AND PLACE FOR THE FIRST SESSION, CONFIDENTIAL

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AND SUGGESTED A PREFERENCE FOR BELGRADE IN ORDER TO FIND OUT WHAT YUGOSLAVS REALLY EXPECT FROM WORKING GROUPS. LUERS ASKED THAT AN AGENDA BE WORKED UP AND DISCUSSED ON BOTH SIDES. FROMOWITZ POINTED OUT THAT IN EMBASSY'S INITIAL PAPER PROPOSING FORMATION OF WORKING GROUPS, WHICH HAD BEEN PRESENTED TO THE YUGOSLAVS IN FEBRUARY, A NUMBER OF TOPICS HAD BEEN SUGGESTED AND THE QUESTION NOW WAS WHETHER THE YUGOSLAVS AGREED TO THIS LIST OR WISHED TO ADD TO IT OR MODIFY IT. AMBASSADORS EAGLEBURGER AND BELOVSKI HAD MET WITH ASSISTANT SECRETARY WEIL AND HAD AGREED THAT THIS WOULD BE PURSUED IN WASHINGTON INITIALLY, AND FROMOWITZ AND EVANS ARE NOW FOLLOWING UP WITH COMMERCE REPS.

7. ON THE MILITARY WORKING GROUP, COMMANDER MCVADON (DOD/ISA) SAID THAT DOD AGREED WITH THE CONCEPT AND ON THE NEED TO PRESENT IT TO THE YUGOSLAVS. LUERS EMPHASIZED THAT ONE FUNCTION OF SUCH A WORKING GROUP COULD BE TO PREEMPT COMPLAINTS SUCH AS THAT VOICED BY AMBASSADOR BELOVSKI TO ASSISTANT SECRETARY VEST SHORTLY BEFORE THE TITO VISIT. LUERS AGREED THAT THE WORKING GROUP SHOULD NOT BE PRIMARILY DEVOTED TO DISCUSSING THE CURRENT STATUS OF ARMS SALES, BUT SHOULD TRY TO DEAL MORE BROADLY WITH QUESTIONS OF MILITARY TO MILITARY RELATIONS. GEIS (PM) SAID THAT ONE CONTINUING PROBLEM IS THE NEED FOR BETTER COORDINATION ON MUNITIONS CONTROL QUESTIONS. THERE WAS GENERAL AGREEMENT ON THIS POINT AND GEIS NOTED THAT MUNITIONS CONTROL WAS NOW PROVIDING AMBASSADOR EAGLEBURGER WITH CURRENT STATUS REPORTS ON YUGOSLAV INQUIRIES AND RESPONSES FROM THE USG. MCVADON MENTIONED SEVERAL OTHER MILITARY TOPICS INCLUDING THE PROPOSAL THAT THE CONVENTIONALLY POWERED AIRCRAFT CARRIER USS FORRESTAL VISIT A YUGOSLAV PORT AROUND THE FIRST OF JUNE. IN ADDITION CONFIDENTIAL

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TO THAT, THE NAVY WOULD LIKE TO PROPOSE THE VISIT BY A NUCLEAR POWERED WARSHIP SOMETIME IN THE LATE FALL OF THIS YEAR, AND THE NAVY WAS SENDING AN AUXILIARY SHIP INTO THE TIVAT SHIPYARD FOR REPAIRS IN THE SECOND HALF

OF JUNE. ON VISITS, THERE SEEMED TO BE A NUMBER NOW IN PROSPECT BOTH WAYS, BUT NONE HAD YET BEEN FIXED. GENERAL JONES, CHIEF OF STAFF OF THE AIRFORCE, WAS PLANNING TO VISIT YUGOSLAVIA IN MAY, AND ADMIRAL MAMULA, THE SENIOR YUGOSLAV NAVY OFFICER, HAD BEEN INVITED TO THE US. DEFENSE SECRETARY LJUBICIC HAD ALSO BEEN INVITED AND WE EXPECTED HIM TO VISIT LATER THIS YEAR. LUERS ASKED HOW MUCH POLITICAL CONTACT WE ARE GETTING WITH THE YUGOSLAV MILITARY, APART FROM THESE HIGH LEVEL VISITS. MCVADON SAID THAT THUS FAR THE CONTACT HAD NOT EXPANDED SIGNIFICANTLY. LUERS ASKED ABOUT THE POSSIBILITY OF SECRETARY BROWN SENDING A LETTER TO SECRETARY LJUBICIC TO SEEK GREATER INTENSIFICATION OF OUR MILITARY RELATIONSHIP. ANDREWS (EUR/EE) SAID THAT SUCH A PROPOSAL WAS NOT SUFFICIENTLY CONCRETE AND THAT IT WOULD BE BETTER TO AWAIT THE MEETING BETWEEN BROWN AND LJUBICIC. MCVADON MENTIONED THAT THE NATIONAL WAR COLLEGE DELEGATION WOULD BE VISITING YUGOSLAVIA AND HAD PREVIOUSLY SOUGHT TO INVITE A SIMILAR YUGOSLAV GROUP TO THE US BUT THE YUGOSLAVS HAD REFUSED. LUERS EMPHASIZED THAT WE NEED TO DEVELOP MIDDLE-LEVEL MILITARY-TO-MILITARY CONTACTS AND THAT, IN HIS VIEW HIGH-LEVEL PROTOCOL VISITS WERE OF LIMITED VALUE UNLESS THEY RESULTED IN THE DEVELOPMENT OF SUCH INSTITUTIONAL TIES BETWEEN FIELD-GRADE OFFICERS. THIS, HE STRESSED, SHOULD BE A MAJOR OBJECTIVE OF HIGH IMPORTANCE TO US POLICY. JOHNSON (EUR/EE) SAID THAT AS WE SEEK THESE TIES WE MUST ALSO TRY NOT TO SCARE THE YUGOSLAVS AWAY BY BEING OVERZEALOUS. THE RELATIONSHIP ON THE MILITARY SIDE IS A DELICATE ONE, BUT THERE HAS BEEN SIGNIFICANT PROGRESS OVER THE PAST YEAR WHICH WE WANT TO SEE CONTINUE.

8. FROMOWITZ BROUGHT UP THE UPCOMING REVIEW OF EXPORT CONFIDENTIAL

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TROL POLICY ON YUGOSLAVIA AND REFERRED TO RECURRING PROPOSALS FOR TOUGHER GUIDELINES ON THE EXPORT OF TECHNOLOGY TO YUGOSLAVIA. HE NOTED THAT IN A RECENT REVIEW OF EXPORT POLICY TOWARD ROMANIA, REPRESENTATIVES OF OTHER AGENCIES HAD SUGGESTED THAT YUGOSLAVIA WAS A FUNNEL FOR DIVERSIONS TO THE USSR, DESPITE THE ABSENCE OF ANY SUPPORTING EVIDENCE AND THE RESOLUTION OF THE 1960'S DIVERSION ISSUE WITH YUGOSLAV COOPERATION. REICHENBACK (EB/EWT) SAID THAT NOTWITHSTANDING SUCH CONCERN IN SOME OFFICES, THE NUMBER OF LICENSE APPLICATIONS FOR YUGOSLAVIA HAD GROWN DRAMATICALLY TO APPROXIMATELY ONE HUNDRED PER MONTH NOW, AS OPPOSED TO TEN TO FIFTEEN PER MONTH ONE YEAR AGO. FROMOWITZ NEVERTHELESS URGED THAT ALL REPRESENTED AGENCIES BE SURE THAT THE UPCOMING REVIEW ON YUGOSLAVIA TAKE INTO ACCOUNT OUR POLICY OF EXPANDING BOTH ECONOMIC AND MILITARY COOPERATION.

9. LUERS MENTIONED THE PROBLEM OF DUAL NATIONALS AND THE DESIRABILITY OF A CONSULAR CONVENTION. MULLIN (CA) SAID

THAT WE HAD TABLED A PROPOSAL IN 1974 CONCERNING DUAL NATIONALS BUT HAD RECEIVED NO OFFICIAL RESPONSE FROM THE YUGOSLAV SIDE. IT WAS UNCLEAR WHETHER THE YUGOSLAVS WERE PREPARED TO NEGOTIATE ON THIS ISSUE WITH US.

10. LUERS ASKED HOW WE SHOULD HANDLE THE QUESTION OF HUMAN RIGHTS IN OUR DISCUSSIONS WITH YUGOSLAVIA. BRODY (HA) SAID HE THOUGHT AN APPROPRIATE CONTEXT WOULD BE FOLLOW-UP DIS-

CUSSIONS FROM THE BELGRADE CONFERENCE. HE SAID THAT THERE WERE NO CURRENT PROBLEMS WITH YUGOSLAVIA ON HUMAN RIGHTS GROUNDS BUT IT WAS APPROPRIATE THAT WE CONSIDER NOW WHETHER TO INITIATE BILATERAL DISCUSSIONS WITH THE GOY REGARDING OUR MUTUAL HUMAN RIGHTS CONCERNS IN THE CONTEXT OF CSCE.

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11. AS RESULT OF THIS INTERAGENCY REVIEW SESSION, EMBASSY CAN CONSIDER GOALS AND OBJECTIVES STATEMENT FOR YUGOSLAVIA TO BE CONFIRMED. THE IMPLEMENTATION STATEMENT (TEXT BEING POUCHED TO EMBASSY), WHICH WAS PREPARED FOR EACH COUNTRY BY THE DEPARTMENT IN RESPONSE TO A WHITE HOUSE REQUEST, HAS ALSO BEEN APPROVED. CHRISTOPHER

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<< END OF DOCUMENT >>

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